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Message Text

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64
ORIGIN ACDA-10

INFO OCT-01 EUR-12 ISO-00 DODE-00 AEC-05 CIAE-00 H-01

INR-05 IO-10 L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03

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RSC-01 NSC-05 /085 R

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NSC:SHADLEY (SUBS)
EUR/RPM:GCHRISTIANSON
S/S:MR. LUERS
---------- 113773
P R 062303Z DEC 74
FM SECSTATE WASHDC
TO USMISSION NATO PRIORITY
INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA
USNMR SHAPE
USCINCEUR

S E C R E T STATE 268672

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJECT: NATO MBFR DATA

REF: A. NATO 6646; B. STATE 261534; C. NATO 5096

1. WE HAVE NOT BEEN CONVINCED BY THE ARGUMENTS OF THE SGDS (REF A) FOR NOT DEVELOPING A DOCUMENT ON NATO FORCE DATA
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THAT WOULD MATCH IN FORMAT AND LEVEL OF DETAIL THE MCM ON

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PACT FORCES. MISSION SHOULD DRAW ON POINTS IN PARAS 3-10 BELOW IN FORUM IT DEEMS APPROPRIATE IN EFFORT TO GET AGREEMENT TO DEVELOP SUCH DOCUMENT.

2. FYI. WE HAVE NO DOUBT THAT SGDS POSSESSES THE CAPABILITY TO PRODUCE THE REQUESTED DOCUMENT AND TO DO SO REASONABLY QUICKLY. WE BELIEVE THAT IF EQUIVALENT DATA CAN BE ASSEMBLED ON PACT FORCES, A COMPANION VOLUME ON NATO FORCES SHOULD BE AT LEAST AS FEASIBLE. WE ARE CONCERNED THAT RELUCTANCE OF SGDS TO DO THIS COULD IN SOME CIRCUMSTANCES HAMPER THE NEGOTIATIONS. END FYI.

3. A NEED IN VIENNA FOR DATA ON NATO FORCES MATCHING IN FORMAT AND DETAIL THE MCM ON PACT FORCES COULD ARISE AT ANY TIME. THE AHG, UNDER NAC GUIDANCE, IS CONTINUING TO PRESS THE EASTERN NEGOTIATORS TO EXCHANGE DATA. ADDITIONALLY, THE WEST HAS TOLD THE EAST IT IS WILLING TO DISCUSS

AIR MANPOWER DATA AND HAS OFFERED A NON-INCREASE COMMITMENT. THE EAST HAS STATED THEY WILL EXCHANGE DATA AT SOME APPROPRIATE POINT. WHEN THIS OCCURS, IT WILL BE UP TO NATO TO TABLE DATA ON NATO FORCES. SHOULD THE EAST SUDDENLY DECIDE TO TAKE UP THE WEST'S OFFER, THERE DOES NOT CURRENTLY EXIST A NATO DATA BASE ON GROUND FORCES IN A FORMAT SUITABLE FOR MBFR AND WITH FORCES NOT COUNTED IN MBFR (FORCES NOT IN THE NGA AND PARAMILITARY FORCES) EXCLUDED. FINALLY, ANALYSIS IN BRUSSELS AND NATO CAPITALS IS HAMPERED BY LACK OF A DATA BASE ON NATO FORCES COMPARABLE TO THE MCM ON PACT FORCES AND ACCEPTED BY ALL OF NATO.

4. GIVEN THIS, WE BELIEVE THAT IT IS EXTREMELY IMPORTANT FOR THE SGDS TO PREPARE A COMPREHENSIVE NATO AIR AND GROUND DATA BASE, AS THE IMS HAS ALREADY DONE ON PACT FORCES. FOR EXAMPLE, SUCH A DATA BASE IS NEEDED FOR USE IN DETERMINING WHAT DATA ARE SUITABLE FOR RELEASE TO THE EAST. OF EVEN MORE IMPORTANCE, WHILE THE WEST HAS ALREADY STARTED DISCUSSING AIR MANPOWER WITH THE EAST, NO NATO AIR MANPOWER ORDER OF BATTLE DOCUMENT IS AVAILABLE TO THE MBFR NEGOTIATORS OR ANALYSTS.

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5. YOU SHOULD REASSURE CHAIRMAN SGDS THAT WE DO NOT BELIEVE SUCH A DOCUMENT WOULD OBVIATE THE NEED FOR PART II, NATO FORCES, OF AC-276 WP(74)10, OTHERWISE KNOWN AS THE NATO BLUE BOOK. BUT WE DO NOT AGREE WITH HIS VIEW THAT PART II IS AN ADEQUATE SUBSTITUTE FOR A NATO COMPANION TO THE MCM WHEN DETAIL ON NATO FORCES IS REQUIRED. IN PART THIS IS DUE TO PART II'S FORMAT, WHICH SUBGROUPS

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NATO GROUND FORCES IN CATEGORIES NOT USED IN MBFR. IT ALSO INCLUDES FORCES NOT COUNTED IN MBFR, SUCH AS PARA-MILITARY FORCES AND REINFORCING UNITS NOT PHYSICALLY IN THE NGA. FINALLY, IT DOES NOT INCLUDE ANY DATA ON AIR FORCES.

6. HOWEVER, WE BELIEVE THAT PRODUCTION OF ANOTHER EDITION OF THE BLUE BOOK, USING END 1973 DATA IS CLEARLY A LESSER PRIORITY TO DEVELOPMENT OF THE NATO COMPANION VOLUME TO THE MCM.

7. CONCERNING THE TIME REQUIRED TO PRODUCE SUCH A

DOCUMENT, WE NOTE THAT, FROM THE START OF THE DRAFT TO THE APPROVAL BY MC-224, THE MCM ON PACT FORCES TOOK ABOUT A MONTH TO PRODUCE. WASHINGTON BELIEVES DEVELOPMENT OF A DRAFT COMPANION VOLUME ON NATO FORCES WOULD REQUIRE ONLY RE-FORMATING DATA ALREADY AVAILABLE WITHIN THE NATO FORCES PLANNING DATA BASE.

8. WE ARE ASKING FOR A DOCUMENT THAT LISTS THE NATO FORCES DOWN TO DIVISION AND FLYING UNIT LEVEL; AS NATO NOW CURRENTLY COUNTS THEM. SUCH A DOCUMENT DOES NOT REQUIRE A COMPARISON OF GROUND AND AIR UNITS. RATHER, IT IS NEEDED AS A FIRST STEP TO PROVIDE A BASIS FOR DEFINITION, SHOULD IT BECOME NECESSARY TO SEEK COMPARA-BILITY AT A LATER DATE.

9. IN RESPONSE TO THE FRG REP'S COMMENTS, IT COULD BE NOTED THAT DEVELOPMENT OF A NATO AIR MANPOWER DATA BASE DOES NOT IN ANY WAY COMMIT NATO TO REDUCE AIRCRAFT.

10. WE STILL MAINTAIN OUR POSITION ON SEMI-ANNUAL
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UPDATES AS STATED IN REF B. WE SYMPATHIZE WITH COMMENTS MADE BY FRG REP CONCERNING CONSCRIPT FLUCTUATION AND WE STATED IN REF B THAT THEY WOULD HAVE TO BE DISCOUNTED. WE DO NOT AGREE WITH THE BELGIAN REP THAT A SEMI-ANNUAL UPDATE IS DANGEROUS. IT HAS BEEN OUR EXPERIENCE THAT BOTH NEGOTIATORS AND ANALYSTS BEGIN TO LOSE CONFIDENCE IN DATA OVER SIX MONTHS OLD AND THEY REQUIRE, AT THE MINIMUM, REASSURANCE THAT SIGNIFICANT CHANGES IN THE DATA HAVE NOT OCCURED. KISSINGER

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